

Phil Norrey Chief Executive

To: The Members of the West

Devon Highways and Traffic

Orders Committee

County Hall Topsham Road Exeter Devon EX2 4QD

(See below)

Your ref: Date: 6 July 2018

Our ref : Please ask for : Gerry Rufolo 01392 382299

Email: gerry.rufolo@devon.gov.uk

WEST DEVON HIGHWAYS AND TRAFFIC ORDERS COMMITTEE

Monday, 16th July, 2018

A meeting of the West Devon Highways and Traffic Orders Committee is to be held on the above date at 10.30 am Tavistock, Kilworthy Park Council Offices to consider the following matters.

P NORREY Chief Executive

AGENDA

PART 1 OPEN COMMITTEE

- 1 Apologies for Absence
- 2 Election of Chair and Vice Chair

(N.B. In accordance with the County Council's Constitution, the Chair and Vice Chair must be County Councillors)

3 Minutes (Pages 1 - 2)

Minutes of the meeting held on 9 March 2018, attached

4 <u>Items Requiring Urgent Attention</u>

Items which in the opinion of the Chairman should be considered at the meeting as matters of urgency.

MATTERS FOR DECISION

5 <u>Annual Local Waiting Restriction Programme</u> (Pages 3 - 22)

Report of the Chief Officer for Highways, Infrastructure Development and Waste (HIW/18/53), attached

6 Condition of the Roads in Beaworthy

Chief Officer for Highways, Infrastructure Development and Waste to report

Electoral Divisions(s): Hatherleigh & Chagford

7 <u>Stopping up of public highway; Land at Runnon Moor, Hatherleigh</u> (Pages 23 - 28) Report of the Chief Officer for Highways, Infrastructure Development and Waste (HIW/18/54), attached

Electoral Divisions(s): Hatherleigh & Chagford

STANDING ITEMS

8 Petitions/Parking Policy and Review

[An item to be taken under s18 of the Traffic Management Act 2004 relating to any reviews of parking policy sought in line with the Council's Petition Scheme (https://new.devon.gov.uk/democracy/guide/constitutionparts2-4/part-4-section-7-petition-scheme/).

MATTERS FOR INFORMATION

9 Dates of Future Meetings

Tuesday, 23 October (Okehampton) 2018 and Friday, 22 March (Tavistock) 2019 (all at 10.30 alternating between Kilworthy House, Tavistock and Town Council Offices, Okehampton.

The County Council Calendar of meetings is available on the website: http://democracy.devon.gov.uk/mgCalendarMonthView.aspx?GL=1&bcr=1

PART II - ITEMS WHICH IN THE OPINION OF THE CHAIRMAN MAY BE TAKEN IN THE ABSENCE OF THE PRESS AND PUBLIC Nil

Part II Reports

Members are reminded that Part II reports contain exempt information and should therefore be treated accordingly. They should not be disclosed or passed on to any other person(s).

Members are also reminded of the need to dispose of such reports carefully and are therefore invited to return them to the Democratic Services Officer at the conclusion of the meeting for disposal.

Agenda Items and Attendance of District & Town/Parish Councillors

Under the provisions of Standing Order 23, any member of the HATOC (including the District Council representatives) may put an item on the Agenda for the HATOC relevant to the functions of the Committee, subject to them giving notice in writing to the Chief Executive of the matter to be discussed by 9.00am on the eighth working day before the meeting.

Any member of the District Council for the area covered by the HATOC who is not a member of the Committee, or a Town or Parish Councillor within the area covered by the HATOC, may, after giving 24 hours' notice in writing to the Chief Executive, attend and speak to any item on the Agenda with the consent of the Committee.

For further information please contact Gerry Rufolo on 01392 382299.

Membership

County Councillors

Councillors K Ball, J McInnes P Sanders and D Sellis

West Devon Borough Council

Councillors B Lamb and T Leech

DALC

Councillor G Hill

Declaration of Interests

Members are reminded that they must declare any interest they may have in any item to be considered at this meeting, prior to any discussion taking place on that item.

Access to Information

Any person wishing to inspect any minutes, reports or lists of background papers relating to any item on this agenda should contact Gerry Rufolo on 01392 382299.

Agenda and minutes of the Committee are published on the Council's Website and can also be accessed via the Modern.Gov app, available from the usual stores.

Webcasting, Recording or Reporting of Meetings and Proceedings

The proceedings of this meeting may be recorded for broadcasting live on the internet via the 'Democracy Centre' on the County Council's website. The whole of the meeting may be broadcast apart from any confidential items which may need to be considered in the absence of the press and public. For more information go to: http://www.devoncc.public-i.tv/core/

In addition, anyone wishing to film part or all of the proceedings may do so unless the press and public are excluded for that part of the meeting or there is good reason not to do so, as directed by the Chair. Any filming must be done as unobtrusively as possible from a single fixed position without the use of any additional lighting; focusing only on those actively participating in the meeting and having regard also to the wishes of any member of the public present who may not wish to be filmed. As a matter of courtesy, anyone wishing to film proceedings is asked to advise the Chair or the Democratic Services Officer in attendance so that all those present may be made aware that is happening.

Members of the public may also use Facebook and Twitter or other forms of social media to report on proceedings at this meeting. An open, publicly available Wi-Fi network (i.e. DCC) is normally available for meetings held in the Committee Suite at County Hall. For information on Wi-Fi availability at other locations, please contact the Officer identified above.

Public Participation

Any member of the public resident in the administrative area of the County of Devon may make a presentation on any proposed traffic order being considered by the Committee. Any request to make a presentation must be given to the Chief Executive's Directorate, County Hall, Exeter by 12 noon on the fourth working day before the relevant meeting.

For further information please contact Gerry Rufolo on 01392 382299.

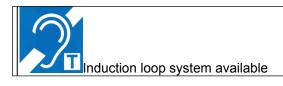
Emergencies

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WEST DEVON HIGHWAYS AND TRAFFIC ORDERS COMMITTEE 9/03/18

WEST DEVON HIGHWAYS AND TRAFFIC ORDERS COMMITTEE

9 March 2018

Present: -

Devon County Council

Councillors P Sanders (Chair), K Ball, J McInnes and D Sellis

West Devon Borough Council

Councillors B Lamb and T Leech

Attending in Accordance with Standing Order 25 (2)

Councillors R Prior and I Sanders (Beaworthy Parish Council)

Apologies: -

Councillors C Marsh

* 16 Minutes

It was MOVED by Councillor Sanders, SECONDED by Councillor McInnes and

RESOLVED that the Minutes of the meeting held on 5 November 2017 be signed as a correct record subject to amendment of Minute *12 (b) in so far as it relates to Appendix 111 of Report HIW/17/79 and Grenville Drive, Tavistock: to read 'that a site visit be arranged and that the matter be reported back to this Committee for determination'.

* 17 <u>Items Requiring Urgent Attention</u>

There was no item raised as a matter of urgency.

* 18 Stopping up of public highway; Land at Runnon Moor, Hatherleigh

The Committee considered the Report of the Chief Officer for Highways, Infrastructure Development and Waste (HIW/18/7) on a proposed Stopping up of public highway: Land at Runnon Moor, Hatherleigh. Under Section 116 of the Highways Act 1980, Devon County Council could make an application to a Magistrates' Court to stop up a section of highway if no longer required. The land in question (as shown in Appendix I) no longer formed part of the public highway and was registered with the Land Registry as belonging to an adjoining owner.

It was MOVED by Councillor McInnes, SECONDED by Councillor Sanders and

RESOLVED

- (a) that the highway land at Runnon Moor Hatherleigh, as detailed in Appendix I, is not needed for public use; and
- (b) that subject to the consultations referred to in section 4 of Report (HIW/18/7), Devon County Council makes an application to the Magistrates' Court for an Order under Section 116 of the Highways Act 1980 that the said highway land be stopped up.

* 19 <u>Proposed Pedestrian Crossing Improvement: A386, Plymouth Road,</u> Horrabridge

The Committee considered the Report of the Chief Officer for Highways, Infrastructure Development and Waste (HIW/18/8) on a proposed pedestrian crossing Improvement: A386, Plymouth Road, Horrabridge. Local Transport Plan funding for 2018/19 had been identified to progress the provision of a substantially widened pedestrian refuge and footway at this location on the A386 which served as access between 2 bus stops used by children travelling to Schools in Tavistock and Plymouth and which also provided access for residents of the Manor Gardens Estate to facilities in the village centre.

It was MOVED by Councillor Sellis, SECONDED by Councillor Ball and

RESOLVED that the construction of an improved pedestrian refuge on A386 Plymouth Road Horrabridge as shown on drawing B17014 at a cost of £30,000 be approved.

* 20 Condition of the Roads in Beaworthy

In accordance with Standing Order 23(2) Councillor McInnes had requested that the Committee consider the poor condition of roads in Beaworthy.

(Councillors R Prior and I Sanders (Beaworthy Parish Council) attended in accordance with Standing Order 25 (2) and spoke to this item referring to the poor condition of many unclassified roads in the Parish and the need for remedial actions by the County Council working with the Parish)

The Neighbourhood Highways Group Manager reported on the Pot Hole Action Fund and improved 2018/2019 Maintenance (Patching and Drainage) Budgets for minor roads. He agreed to liaise with the local County Councillor and Parish to identify priorities and where action could be taken. Members were advised that the County Council strategy was to target investment into one route serving an identified community.

Members referred to the Road Warden Scheme and additional resources available for Parish Councils for minor repairs following the requisite Chapter 8 training.

It was MOVED by Councillor Sellis, SECONDED by Councillor Ball and

RESOLVED that Officers liaise with the local County Councillor and Parish Council to identify and prioritise where remedial actions can be taken and progress be reported to a future meeting.

* 21 Petitions/Parking Policy and Review

No petition for a parking review from a member of the public relating to Mid Devon had been received.

* 22 <u>Delegated Powers</u>

The Committee noted the Report of the Chief Officer for Highways, Infrastructure Development and Waste (HIW/17/19) on actions taken under delegated powers since the last meeting in consultation with the Chair and Local Members.

*DENOTES DELEGATED MATTER WITH POWER TO ACT

The Meeting started at 10.30 am and finished at 11.45 am

HIW/18/53

West Devon Highways and Traffic Orders Committee 16 July 2018

Annual Local Waiting Restriction Programme

Report of the Chief Officer for Highways, Infrastructure Development and Waste

Please note that the following recommendations are subject to consideration and determination by the Committee before taking effect.

Recommendation: It is recommended that:

- (a) work on the annual waiting restrictions programme process for 2018/2019 is noted;
- (b) the recommendations contained in Appendix I & II to this report are agreed and subject to consultation with local Members on the details, the proposals are advertised.
- (c) the recommendations contained in Section 5 and Appendix III to this report are agreed and the proposals advertised.

1. Background

The County Council regularly receives requests for waiting restrictions to be introduced or amended. These can be difficult to deliver due to resource and funding pressures which can then have a negative impact on the County Council's relationship with local communities.

Recognising this difficulty, a managed process has been developed to deliver an Annual Local Waiting Restriction Programme for each HATOC area for the funding and delivery of waiting restriction schemes.

The 2017/18 programme dealt with nearly 400 proposals across Devon. These were mainly amendments to Yellow Lines and Limited Waiting, thought to be non-controversial, which had been requested by communities or by local Highway Officers

Building on the success of this process, officers propose that a further programme is developed for 2018/19 to include minor aids to movement improvements such as drop crossing, footway improvements and bollards.

2. Proposal

Cabinet has allocated an amount of £100,000 countywide from the On-Street Parking Account to this process in 2018/19 which equates to an amount of £12,500 to each HATOC area.

Approval is sought for the 2018/19 programme for this Committee's area. It is proposed that the schemes identified in Appendices I & II form the programme.

Following confirmation of the detail with the locally effected County Members and Chair of HATOC the proposals will then be advertised.

3. Consultations

Following advertisement:

- Proposals which do not attract objections can be implemented without the need to report back to Committee.
- Proposals which attract minor objections should be determined under delegated powers by the acting Chief Officer in consultation with the Local Member and the Chair of HATOC.
- Proposals attracting significant objections will be reported to the next available HATOC.

4. Specific Proposals

Specific Waiting Restriction Proposals are listed in Appendix I with plans of the proposals shown in Appendix II.

There are currently no proposals for minor aids to movement improvements for this year's programme.

5. Grenville Drive and Westgate Cottages Tavistock

At its meeting on 6 November 2017 and following receipt of several representations on the matter, this Committee agreed that a site visit should be arranged to investigate proposals for parking restrictions on Grenville Drive Tavistock and that the matter be reported back to the Committee for determination.

The 2017 proposals can be viewed in Appendix III to this Report Plan entitled TAVISTOCK - GRENVILLE DRIVE: PREVIOUSLY ADVERTISED PROPOSAL (2017)

The site visit took place on 8 January 2018 and a number of conflicting issues were identified:

- The road is not wide enough to allow parking on both sides without parking on the footway which damages the footway and prevents use by pedestrians, wheelchairs and pushchairs.
- Parking opposite driveways prevents access and egress to properties.
- There is limited off street parking available for some properties in the area, notably Westbridge Cottages which were constructed in the 1850's, and some residents of the cottages park on Grenville Drive.

It has been suggested that parking removed on the A386 Plymouth Road some years ago to prevent footway parking and congestion could be reinstated in the evenings. It is therefore proposed that this could be allowed on an experimental basis and that the effects on parking and congestion in the area are monitored along with any potential recurrence of footway parking on Plymouth Road. The experimental approach does allow some flexibility over an 18 month period where changes might be required.

The Solid White Line System (SWL) on Plymouth Road was installed many years ago when both vehicle speeds and the speed limit was higher and the road frontage was less developed. SWL Systems are intended for higher speed roads between communities and parking is prohibited along any length of road where a SWL System is in place. Ideally such SWL Systems should be removed when 30mph speed limits are introduced. However,

removal scars the carriageway as does removal of the road-studs (cats eyes) required as part of the system.

It is intended to resurface this section of the A386 in the 2019/20 Financial Year which will present an opportunity to rationalise existing road markings. This will involve removing the SWL system up to the Brook Lane Mini-Roundabout. As this will in effect allow parking again on the bend approaching the Mini Roundabout it is intended to advertise a No Waiting at Any Time restriction to duplicate the effect of the SWL System where necessary.

The proposals can be seen on the Appendix III Plan entitled A386 Plymouth Road Tavistock.

In addition it is proposed that a limited extension of the At Any Time restrictions on Grenville Drive is advertised to prevent obstruction of the junction with Ransum Way and where the road narrows opposite the entrance to No. 4 Grenville Drive.

The proposal can be seen on the Appendix III plan entitled TAVISTOCK - GRENVILLE DRIVE: PROPOSED NO WAITING AT ANY TIME (Jul 2018 Recommendation)

6. Financial Considerations

The total costs of the scheme are contained within a countywide budget of £100,000 which has been allocated from the On Street Parking Account.

There will be a cost to the Council in advertising a new Traffic Order for each Committee Area, this will be approximately £1,500. In addition the costs of any changes to signing or lining will be attributed to that Order.

7. Environmental Impact Considerations

The proposals are intended to rationalise on street parking and improve mobility and access within the district and are designed to:

- Encourage turnover of on street parking to benefit residents and businesses.
- Enable enforcement to be undertaken efficiently.
- Encourage longer term visitors to use off street car parks.
- Encourage commuters to make more sustainable travel choices eg Car Share, Public Transport, Walking and Cycling.
- Assist pedestrians and other vulnerable road users in crossing the highway

The Environmental effects of the scheme are therefore positive.

8. Equality Considerations

There are not considered to be any equality issues associated with the proposals. The impact will therefore be neutral.

9. Legal Considerations

The lawful implications and consequences of the proposal have been considered and taken into account in the preparation of this report.

When making a Traffic Regulation Order it is the County Council's responsibility to ensure that all relevant legislation is complied with. This includes Section 122 of the Road Traffic Regulation Act 1984 that states that it is the duty of a local authority, so far as practicable, secures the expeditious, convenient and safe movement of traffic and provision of parking

facilities. It is considered that the proposals comply with Section 122 of the Act as they practically secure the safe and expeditious movement of traffic in the West Devon Borough area.

10. Risk Management Considerations

There are thought to be no major safety issues arising from the proposals.

11. Public Health Impact

There is not considered to be any public health impact.

12. Reasons for Recommendations

The proposals rationalise existing parking arrangements within the West Devon Borough area by:

- Encouraging turnover of on street parking to benefit residents and businesses
- Enabling enforcement to be undertaken efficiently.
- Encouraging longer term visitors to use off street car parks.
- Encouraging those working in the town make more sustainable travel choices eg Car Share, Public Transport, Walking and Cycling.

The proposals contribute to the safe and expeditious movement of traffic in the West Devon Borough area and therefore comply with S 122 of the Road Traffic Regulation Act 1984.

Meg Booth Chief Officer for Highways, Infrastructure Development and Waste

Electoral Divisions: All in West Devon Borough

Local Government Act 1972: List of Background Papers

Contact for enquiries: Mike Jones
Room No: ABG Lucombe House
Tel No: 01392382000

Background Paper Date File Ref.

None

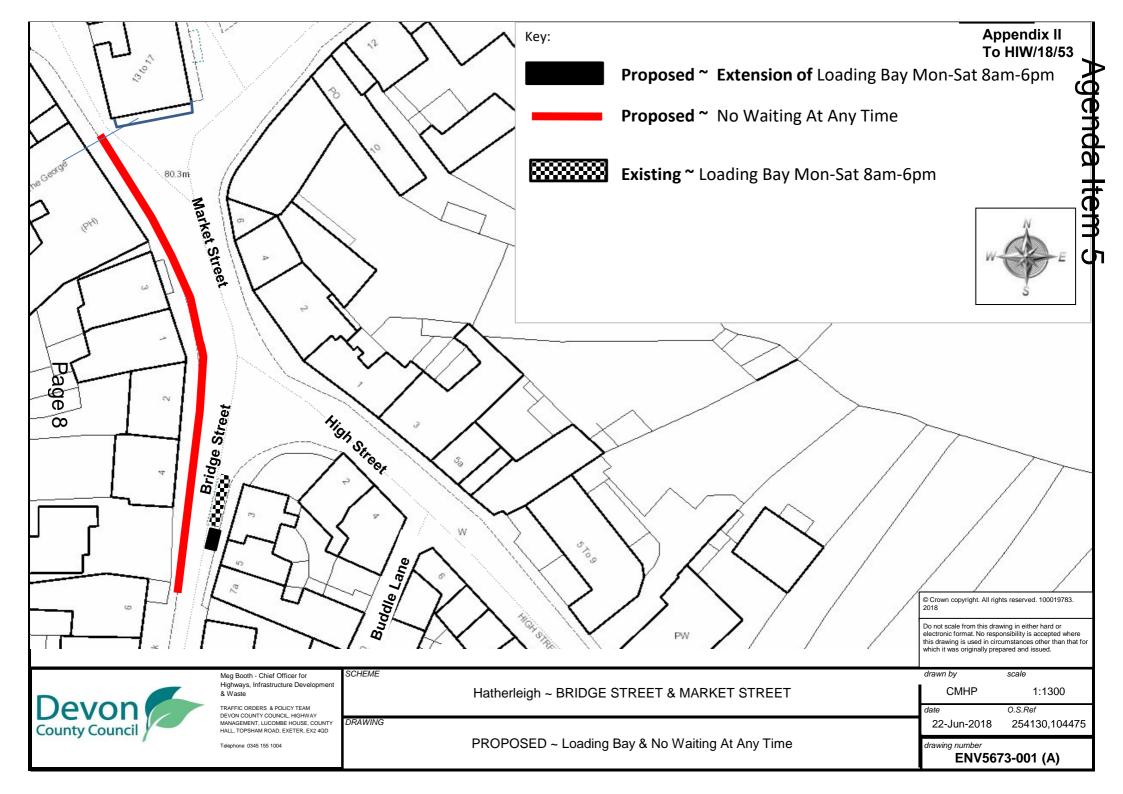
mj050718wdh sc/cr/ Annual Local Waiting Restriction Programme 02 060718

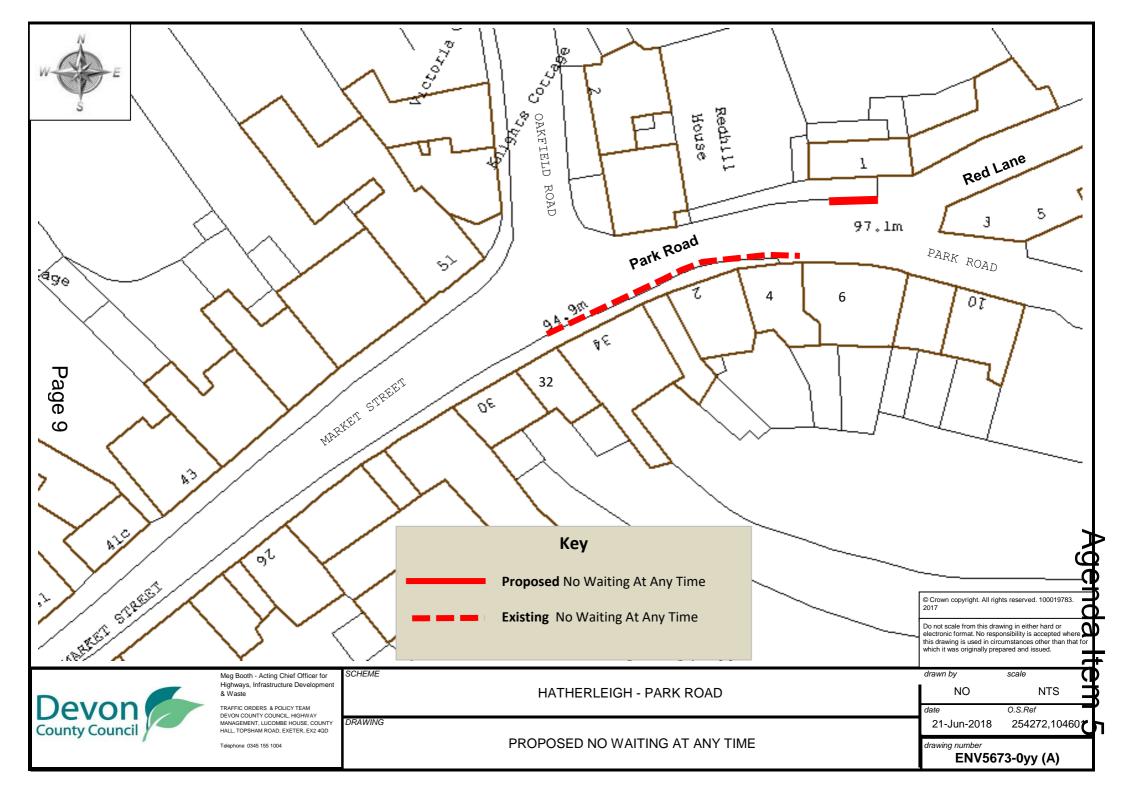
West Devon HATOC List 2018/19

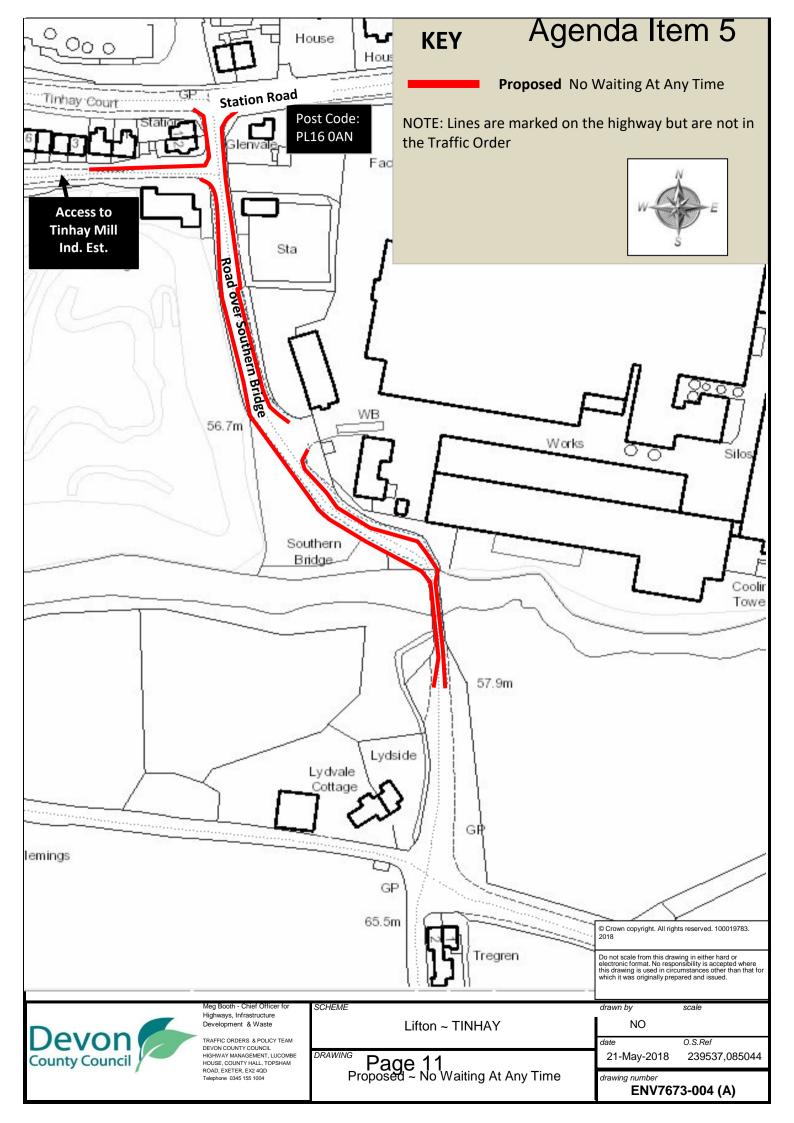
Agenda Item 5

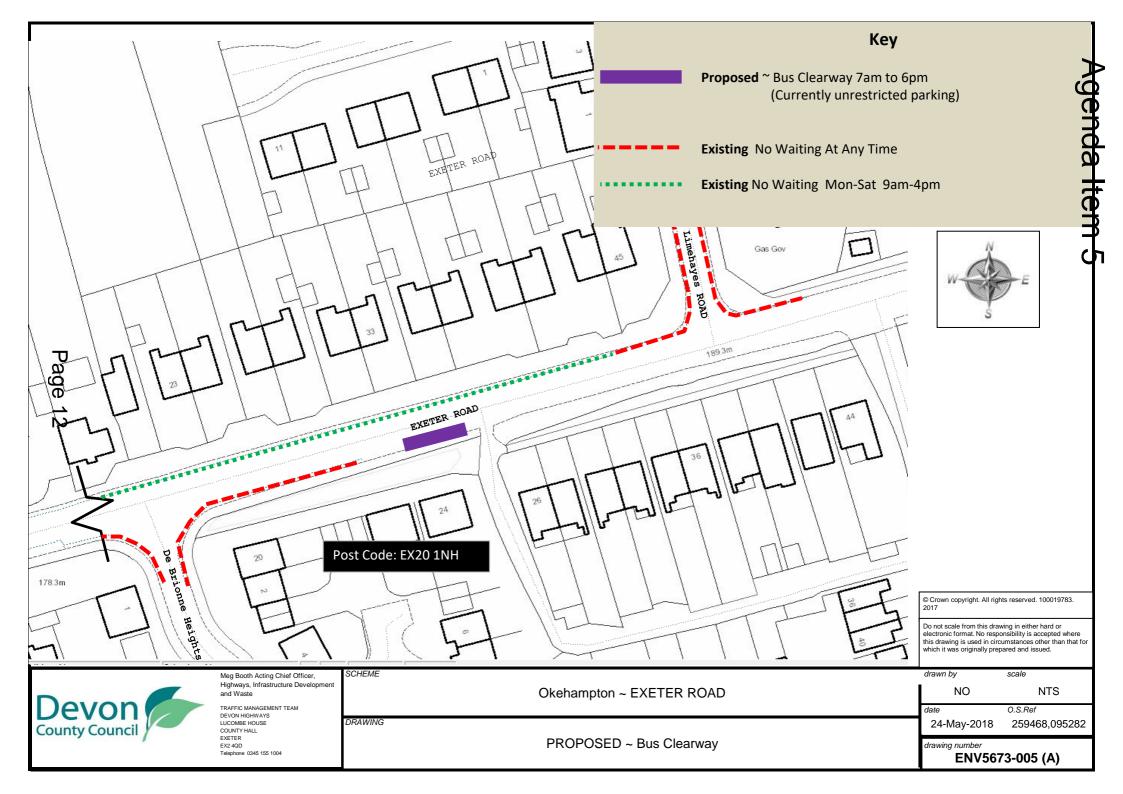
NOTE: List Sorted by Electoral Division, Parish/Town and then Road Name

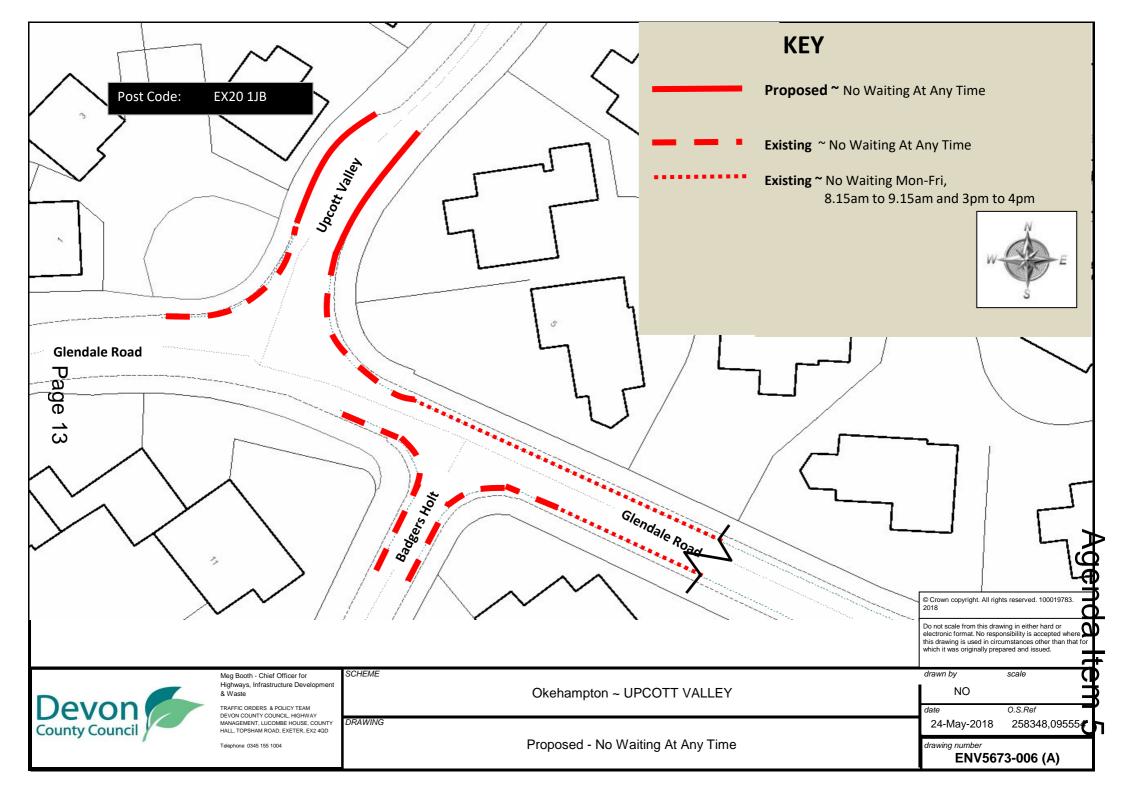
			Location		
Plan Reference	Electoral Division	Parish/Town	Road	Proposal	Statement of Reasons for TRO
ENV 5673-001	Hatherliegh & Chagford	Hatherliegh	Bridge Street	Increase size of existing Loading Bay	Existing bay is to small for the type of vehicles using it
				No Waiting at Any Time	Prevent obstructive parking at junctions and pinch points.
			Market Street	No Waiting at Any Time	Prevent obstructive parking at junctions and pinch points.
ENV 5673-002	Hatherliegh & Chagford	Hatherliegh	Park Road	No Waiting at Any Time	prevent obstructive parking at junctions and pinch point.
ENV 5673-003	Okehampton Rural	Lewtrenchard	C822 (Road from South View to Lobhill Cross)	Bus Clearway & No Waiting at Any Time	To Improve visibility when exiting side road on to the main road
			Road from Huddispitt Cross to Cross Roads	School Clearway & No Waiting at Any Time	Improve road safety outside School entrance and to improve visibility and remove obstruction at junction
ENV 5673-004	Okehampton Rural	Lifton / Tinhay	Access to Tinhay Mill Ind. Est	No Waiting at Any Time	Prevent obstructive parking at junctions and pinch points.
			Road over Southern Bridge.	No Waiting at Any Time	Prevent obstructive parking at junctions and pinch points.
ENV 5673-005	Okehampton Rural	Okehampton	Exeter Road	Bus Clearway	Parked vehicles preventing bus pulling up against the kerb
ENV 5673-006	Okehampton Rural	Okehampton	Upcott Valley	No Waiting at Any Time	Improve visibility around buildout (pinch point) and junction.
ENV 5673-007	Tavistock	Tavistock	Crelake Industrial Est.	No Waiting at Any Time	Vehicles leaving the industrial estate are forced to travel down wrong side of the highway on approach to bend.
ENV 5673-008	Tavistock	Tavistock	Crelake Park	No Waiting at Any Time	To prevent obstructive parking on bend
ENV 5673-009	Yelverton Rural	Bere Alston	Fore Street	Loading Bay	Provide Load/unloading Facility in commercial area.
2111 3073 003				Extension of Limited Waiting Bay	Provide more on street parking for shoppers
ENV 5673-010	Yelverton Rural	Horrabridge	Fillace Park	No Waiting at Any Time	To prevent parking across dropped kerbs; pedestrian crossing points
			New Park	No Waiting at Any Time	To prevent parking across dropped kerbs; pedestrian crossing points
			Walkhampton Road	Make existing advisory School Clearway mandatory	Road safety outside school
			Youldon Way	No Waiting at Any Time	To prevent parking across dropped kerbs; pedestrian crossing points
ENV 5673-011	Yelverton Rural	Yelverton	Road past St Pauls Church	No Waiting at Any Time	Parking along road and junctions causing movement difficult for large vehicles and buses.

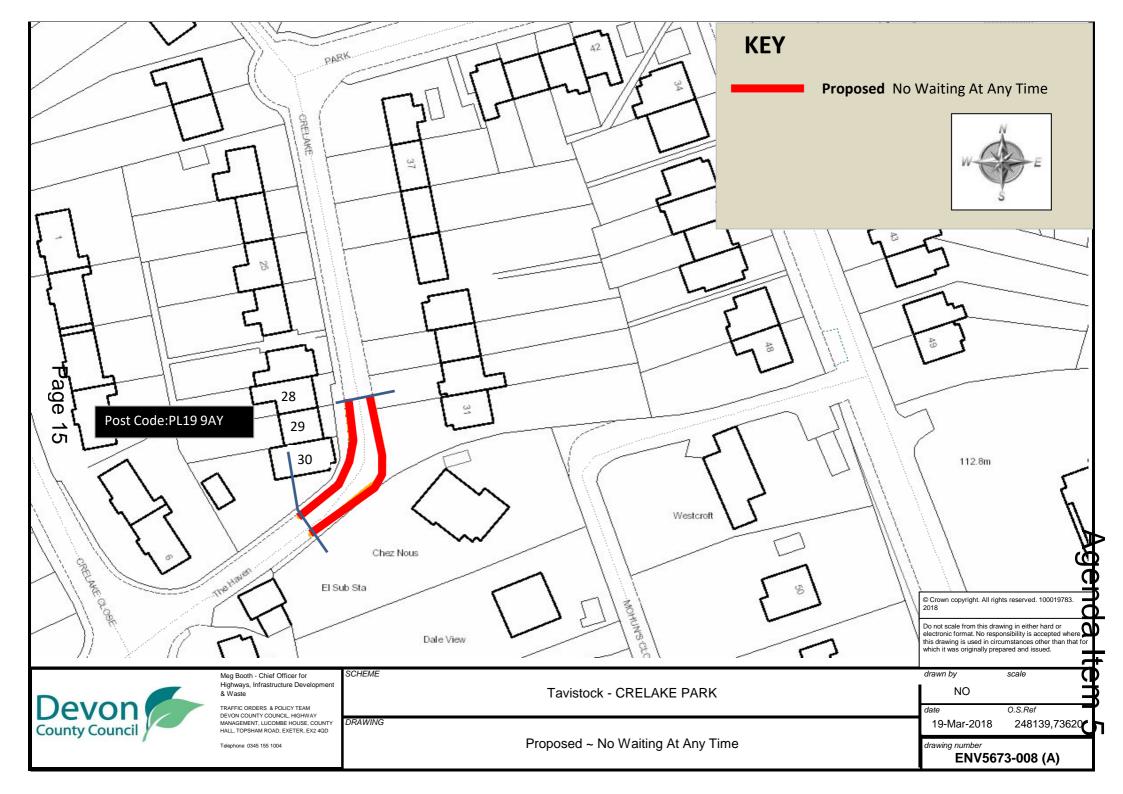


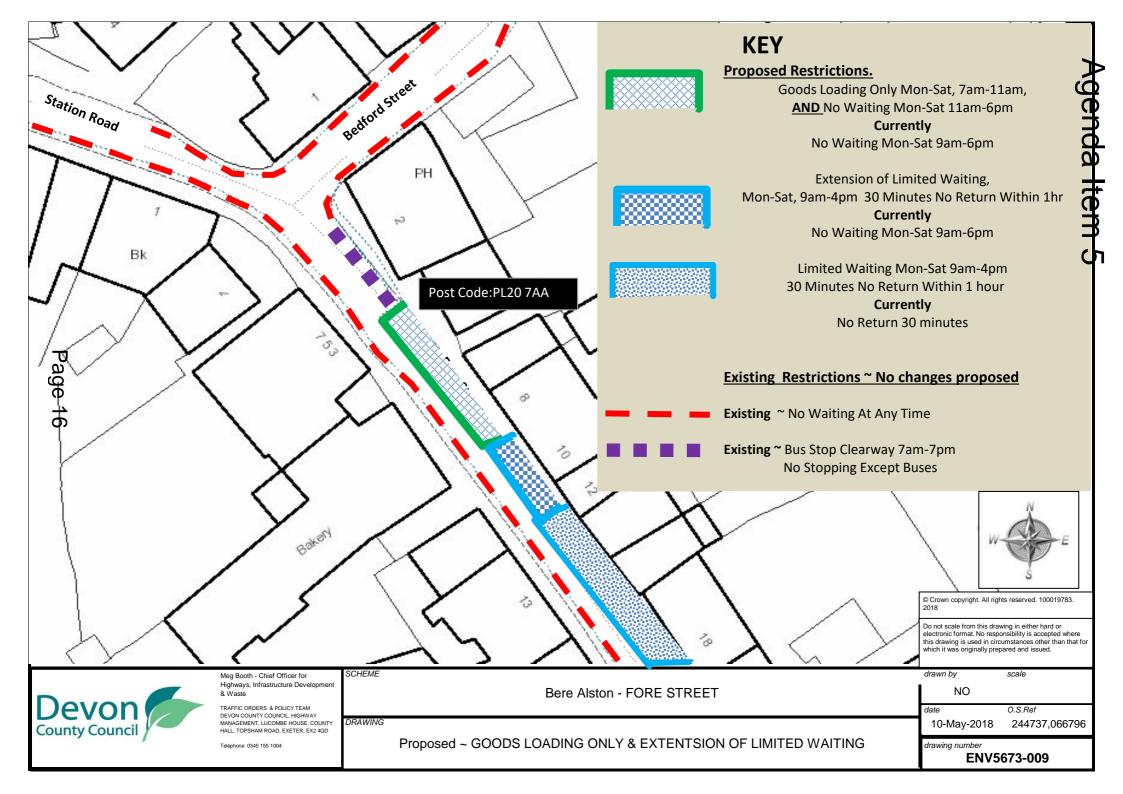


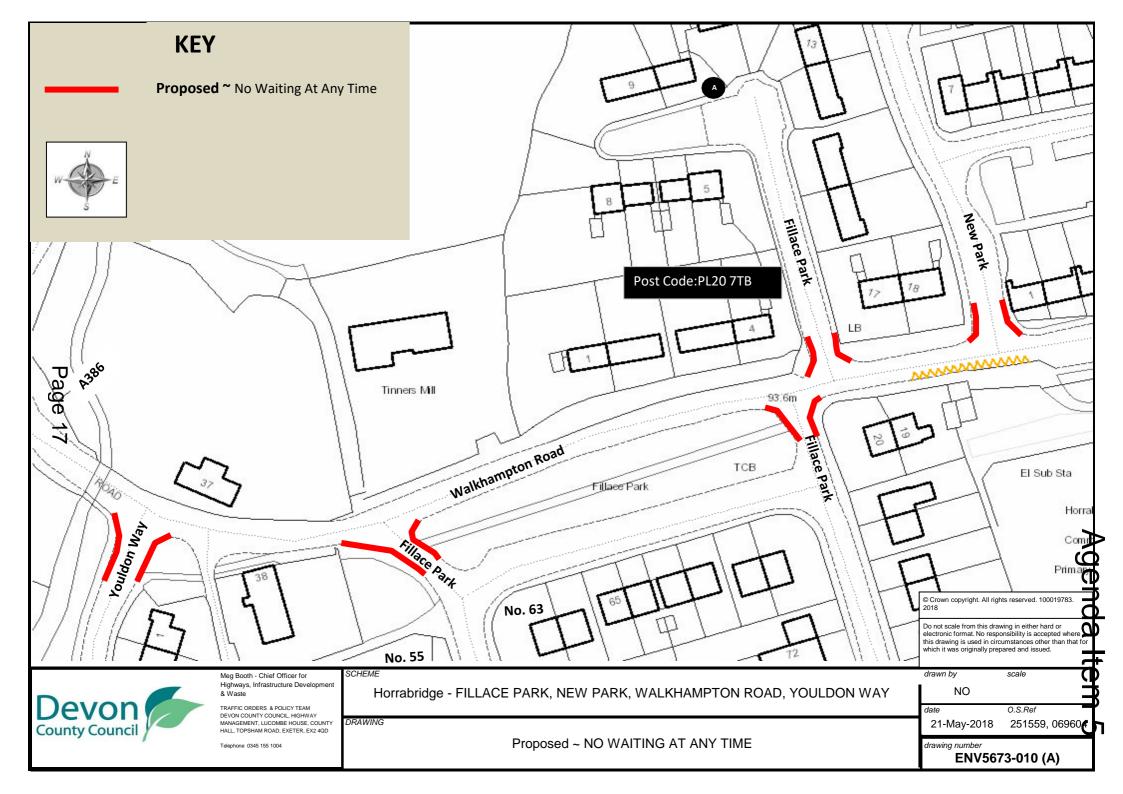


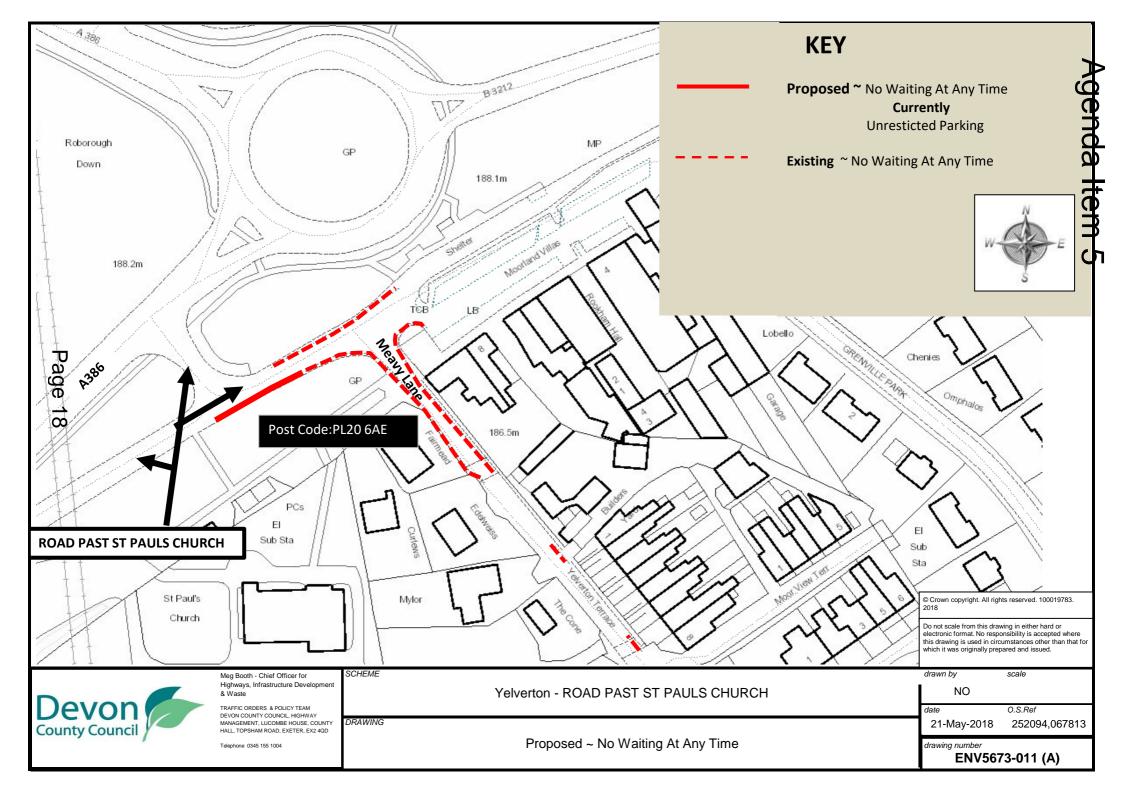


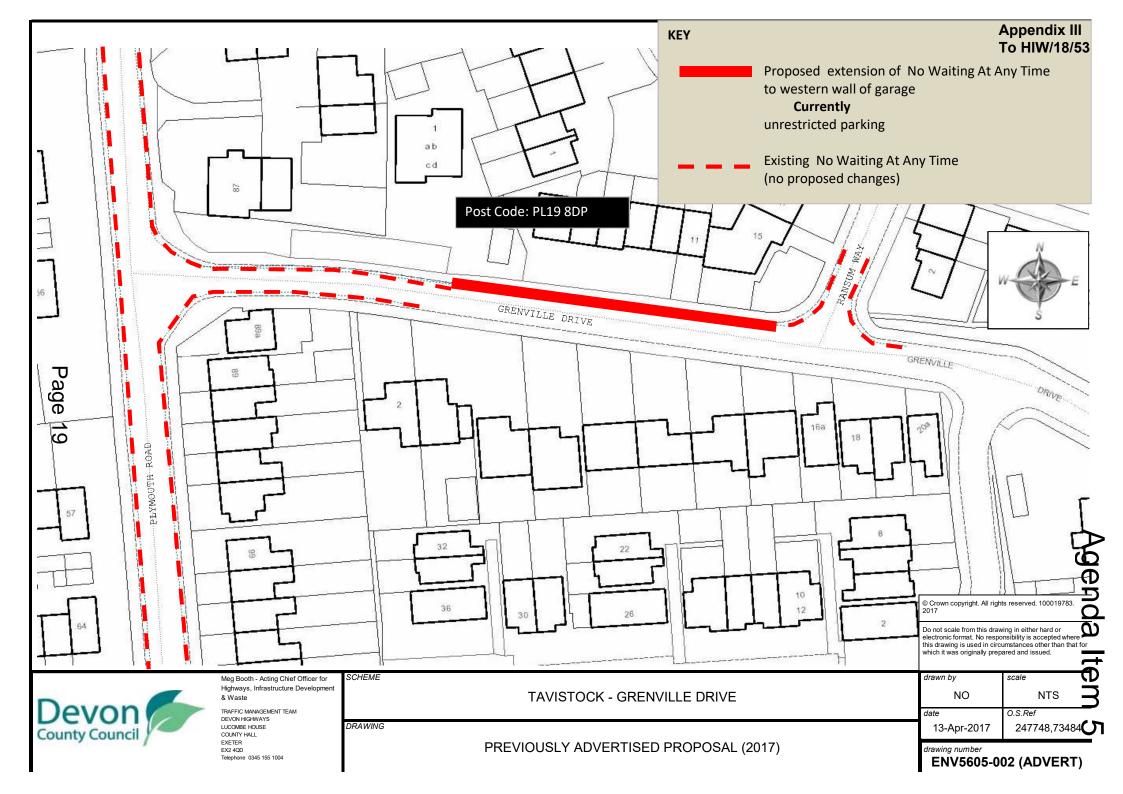


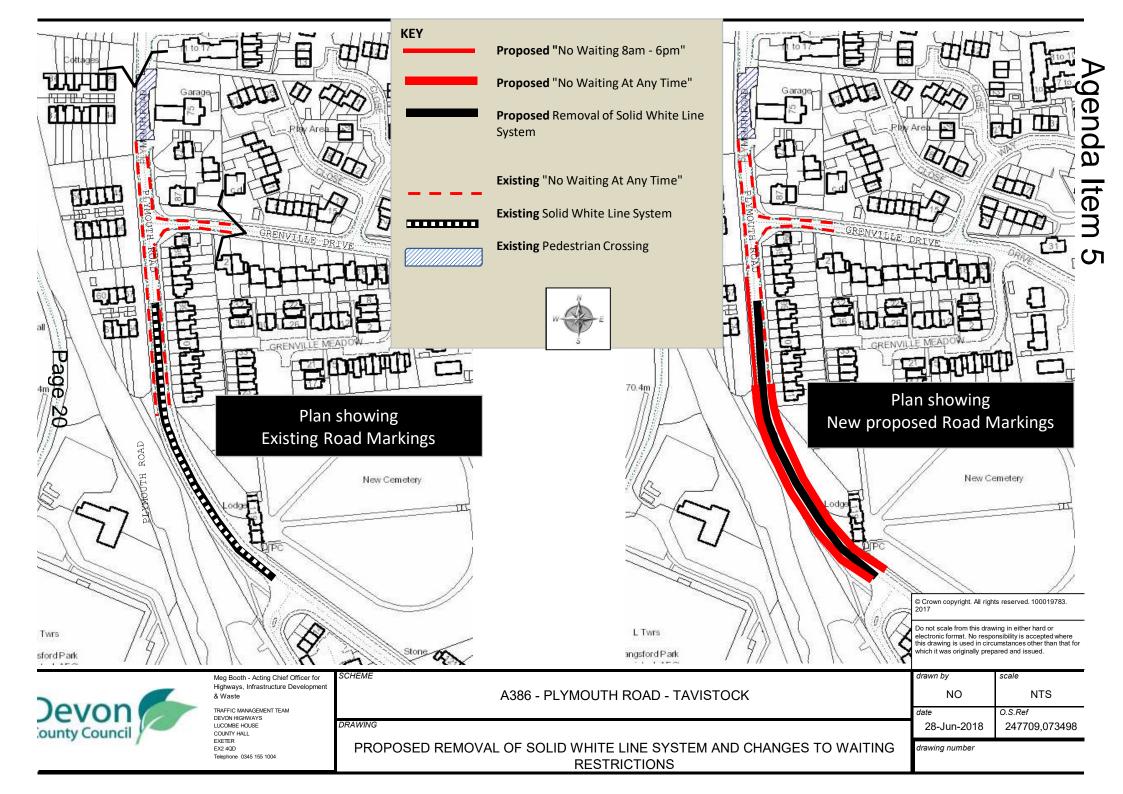


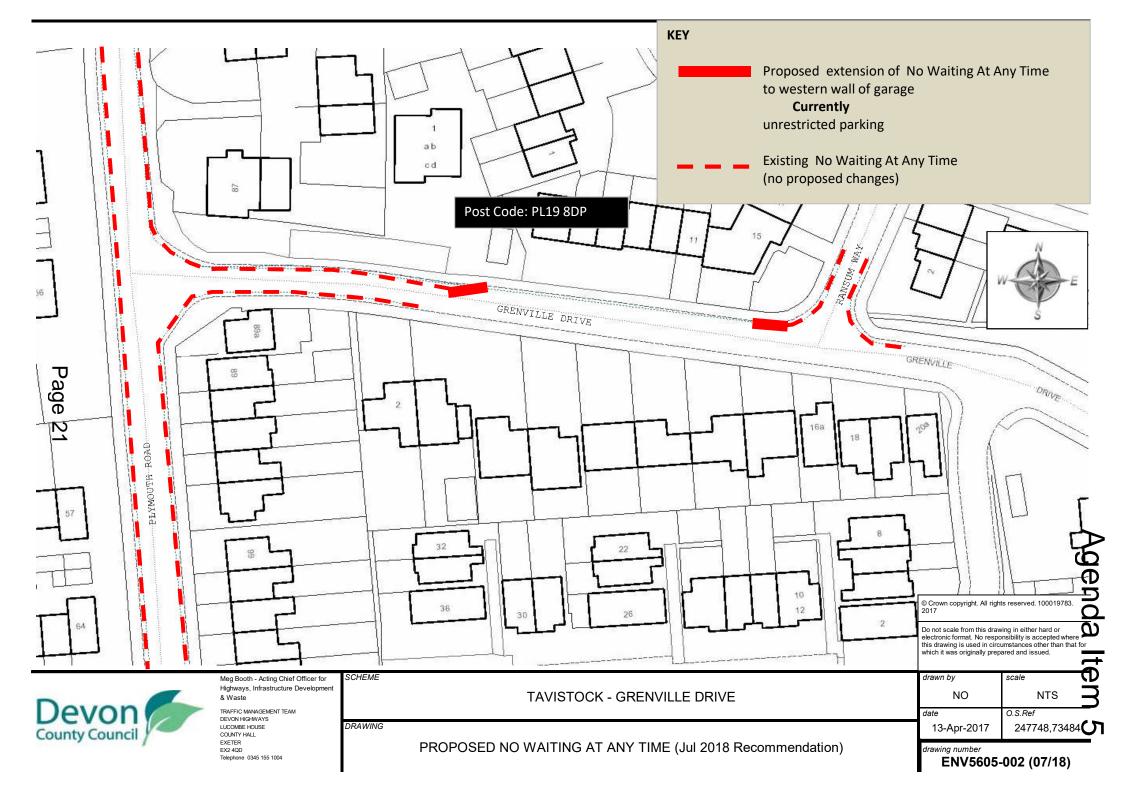












HIW/18/54

West Devon Highways and Traffic Orders Committee 16 July 2018

Stopping up of public highway; Land at Runnon Moor, Hatherleigh

Report of the Chief Officer for Highways, Infrastructure Development and Waste

Please note that the following recommendation is subject to consideration and determination by the Committee before taking effect.

Recommendation: It is recommended that:

- (a) the amended extent of highway land at Runnon Moor, Hatherleigh, as detailed in Appendix I, is not needed for public use; and
- (b) this Committee resolves that subject to the consultations referred to in section 4, Devon County Council makes an application to the magistrates' court for an order under Section 116 of the Highways Act 1980 that the said highway land be stopped up.

1. Introduction

Under Section 116 of the Highways Act 1980, Devon County Council can make an application to a magistrates' court to stop up a section of highway if they think it is unnecessary.

We have received representation from Peter, Peter and Wright solicitors that their client, Mr A K Norman, wishes to apply for a stopping up order so that the land in question (as shown in Appendix I) no longer forms part of the public highway. The land in question is actually registered with the Land Registry as belonging to Mr A K Norman.

In March 2018, this committee approved the principal of stopping up this public highway, however further consultations have required a slight reduction in the area to be stopped up which requires further committee approval.

2. Proposal

The land at Runnon Moor, Hatherleigh was originally dedicated to Devon County Council to be utilised as public highway through a Memorandum of Dedication dated 21 September 1959 (Appendix II).

From the wording in the dedication, however, it was only ever intended that the actual lane itself should be the subject of the dedication and not the verge, or land adjoining.

The original Memorandum of Dedication dated 21 September 1959 included the area on a very small-scale plan leading to some confusion. As such both the lane and verge were dedicated as public highway rather than just the lane itself.

The stopping up order seeks to legally rectify the position so that the land reverts solely to Mr A K Norman's ownership and no longer forms part of the public highway. However, we will retain a one metre service strip adjacent to the carriageway.

3. Alternatives

Devon County Council could refuse the application but would have no specific reasons for doing so. The land in question is currently fenced off and has not been utilised as an area of public highway for some time, supporting the assertion that it is unnecessary as public highway.

4. Consultations

Since the last meeting a number of organisations have been contacted. A list of organisations and their response can be found in Appendix III.

5. Financial Considerations

There are no financial implications to this proposal as all costs will be met by the applicant.

6. Environmental Impact Considerations

There are no environmental impacts in relation to this proposal.

7. Equality Considerations

There are no equality considerations in relation to this proposal.

8. Legal Considerations

Under Section 116 of the Highways Act 1980 a highway authority can apply to a magistrates' court to stop up highway on the ground that it is 'unnecessary'. Whether a highway is unnecessary is a question of fact. It should be unnecessary for the sort of purpose for which the public might reasonably be expected to use it, for example, to reach a specific destination or for recreational purposes.

Only a highway authority can apply to a magistrates' court for a stopping up order. A highway authority has discretion on whether or not to make an application. However, this discretion is capable of being judicially reviewed. It should therefore have good reason for not making an order.

9. Risk Management Considerations

No risks have been identified.

10. Public Health Impact

There are no implications of the proposals on public health in the area.

11. Reasons for Recommendations

In summary it is recommended that the Committee approve the request for an application to the magistrates' court for a stopping up order on the 'Land at Runnon Moor', Hatherleigh described above, as the land is not needed for public use and is unnecessary as public highway.

Meg Booth ment and Waste

Chief Officer for Highways, Infrastructure Development and Waste

Electoral Division: Hatherleigh & Chagford

Local Government Act 1972: List of Background Papers

Contact for enquiries: James Bench

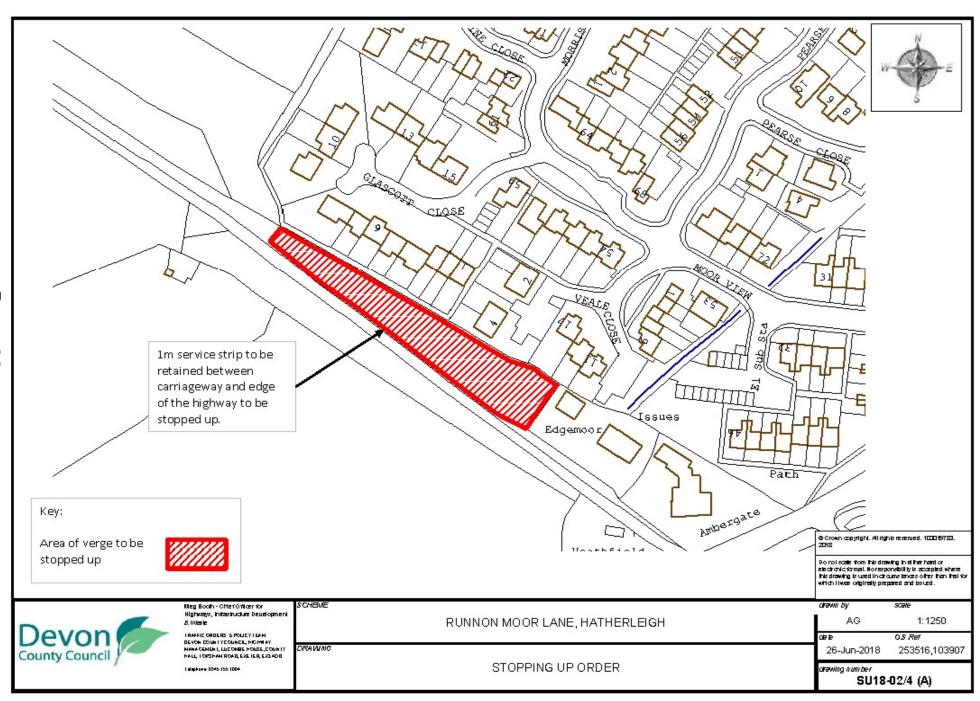
Room No: ABG Lucombe House

Tel No: 0345 155 1004

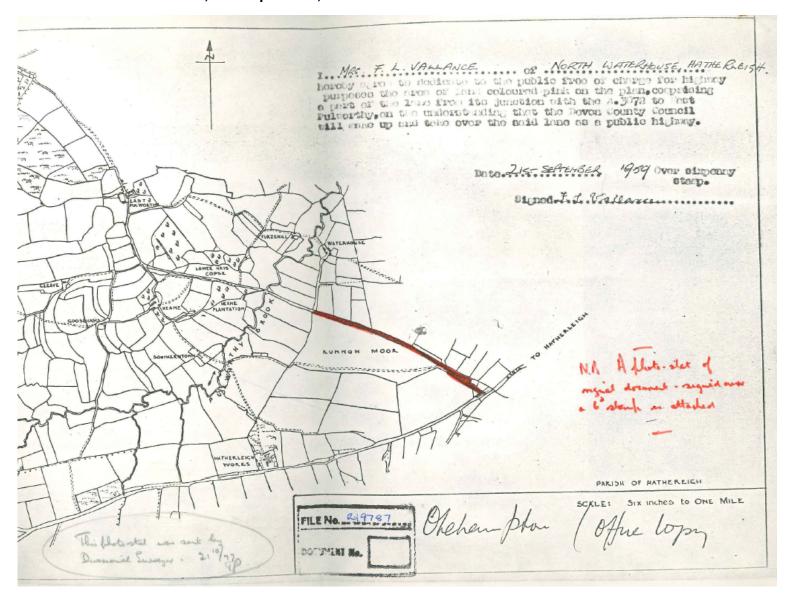
Background Paper Date File Ref.

None

jb030718wdh sc/cr/ Stopping up of public highway land at Runnon Moor Hatherleigh 02 060718



Memorandum of dedication, 21st September, 1959.



Appendix III To HIW/18/54

Organisations Contacted & Response

Organisation Contacted	Response		
West Devon Borough Council	No objection to proposal		
Hatherleigh Town Council	No objection to proposal		
38 adjacent landowners	1 objected as they do not wish houses to be		
	built. This is an objection to the planning and		
	not the stopping up.		
British Horse Society	No response		
Byways and Bridleways Trust	No response		
Country Land and Business Association	No response		
National Farmers Union	No response		
Natural England Consultation Service	No response		
Open Spaces Society	No response		